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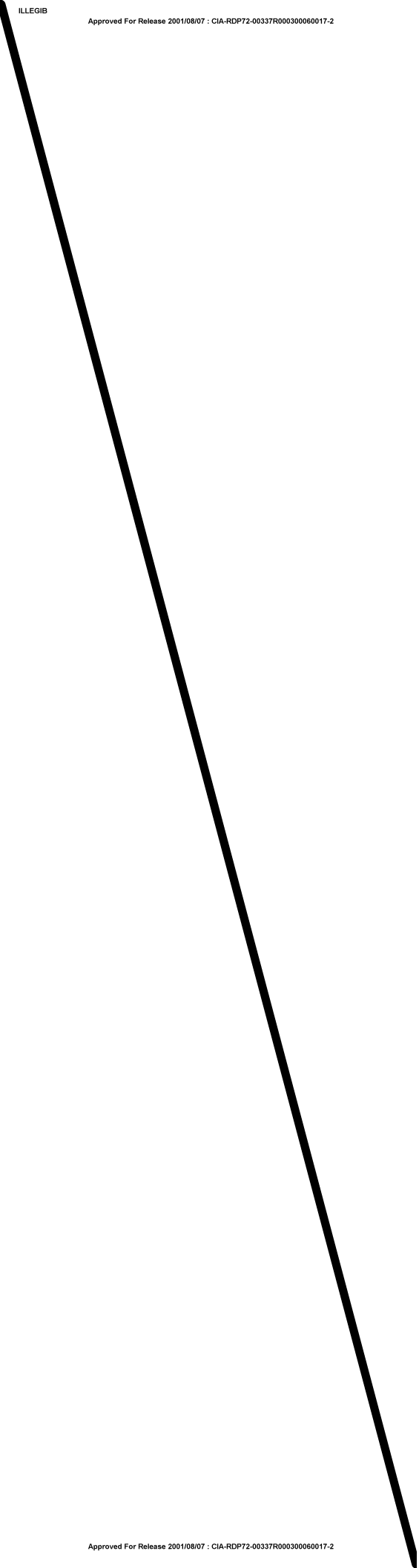
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ILLEGIB

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VV SPB563VV S 8474AKA615 *****

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OO [redacted]
DE [redacted] 28 3611343
O 271342Z ZYH ZFF-3
FM DEN WHEELER CJCSM
INFO ZR KISSINGER (WHITE HOUSE)
MR ROGERS (STATE DEPT)
MR HELMS (CIA)
O 240358Z ZYH ZFF-4 ZFF-1
FM SEN ABRAMS COMUSMACV SAIGON VIETNAM
TO ADM MCCAIN CINCPAC HONOLULU
GEN EARLE WHEELER JCS WASHINGTON
LTG FREDERICK WEYAND DF - VII FEL AMEMB PARIS (EFT GRUENTHER)
ZEM
C O N F I D E N T I A L SECTION TWO OF THREE MAC 16592 EYES
THE PREAMBLE OF THIS DIRECTIVE STATES "THE GOVERNMENT POLICY IS
COMPLETELY ELIMINATE THE VCI BY CAPTURING AS MANY AS POSSIBL
WHILE THE LENIENT REHABILITATION POLICY AIMS AT RELEASING AS
MANY AS POSSIBLE."
FORCES

ILLEGIB AS INDICATED ABOVE, ALL ELEMENTS OF TH GOVERNMENT PARTICI

[redacted]

THE SPECIAL POLICE, NATIONAL POLICE FIELD FORCE, AND A MORE
CENT COMPONENT, THE PROVINCIAL RECONNAISSANCE UNITS (PRU).
MILITARY PARTICIPATES IN THE PHUNG HOANG PROGRAM THROUGH ITS
INTELLIGENCE AND SECURITY SERVICES AND THROUGH THE OPERATION
OF ITS REGULAR, REGIONAL AND POPULAR FORCES, THE PEOPLE'S
SELF DEFENSE FORCE, THE CD CADRE, THE INFORMATION SERVICES,
LOCAL OFFICIALS AND ALL OTHER ELEMENTS OF THE GOVERNMENT
FURTHER CONTRIBUTE TO THE EFFORT.

THE PROVINKIAL RECONNAISSANCE UNITS HAVE BEEN THE SUBJECT
OF SOME QUESTION IN THE PAST. THIS FORCE WAS FEVELOPED AND
FUNDED BY THE UNITED STATES TO C NDUCT OPERATIONS AGAINST T

VCI AND FUNCTIONED UNDER THE UTHORITY OF THE GVN JOINT VERE
STAFF. ON 31 MARCH 1969, BY DECREE 64-SL/RV, THE PRU WAS
DESIGNATED A POLICE PROGRAM CONTROLLED BY THE DIRECTOR GENER
OF NATIONAL POLICE, AND AN ARVN OFFICER WAS ASSIGNED AS NATI
COMMANDER. WHILE THE PRU IS STILL FUNDED BY THE UNITED STAT
PLANS ARE IN PROGRESS FOR THE TRANSITION OF THE PRU TO FULL
GVN FUNDING, SUPPORT AND KONTROL. IN EACH PROVINCE THE PRU
CONNROLLED BY THE PROVINCE CHIEF, WITH A SUBORDINATE PROVINC
PRU COMMANDER WHO IS IN MOST INSTANCES AN ARVN OFFICER. THE
AMERICAN ROLE IN THIS PROGRAM IS NOW PIMITED TO AN ADVISORY
FUNCTION. IN ORDER TO MAKE CLEAR THIS ADVISORY RELATIONSHIP
AS DISTINCT FROM THE EARLIER TYPE RELATIONSHIPS, US PRU AND
PHOENIX ADVISORY PERSONNEL SINCE SEPTEMBER HAVE BEEN INSTRUC
NOD TO PARTICIPATE ON THE GROUND IN PRU NEUTRALIZATION OPERA
TIONS.

THE US ROLE WITH RESPECT TO PHUNG HOANG IS ONE OF ADVICE
ASSISTANCE. THIS ADVISORY RELATIONSHIP IS MAINTAINED BY CORD
UNDER COMUSMACV. AMERICAN PHUNG HOANG ADIVSORS ARE PRESENT
MOST DIOCC'S AND SB ADVISORY STAFFS ARE PRESENT AT PROVINCE
AT THE NATIONAL LEVEL, TO WORK WITH THE APPROPRIATE GVN PHU
HOANG COMMITTEES AT THOSE LEVELS. MOST OF THE AMERICAN ADVI
PERSONNEL ARE MILITARY. IN ADDITION TO THOSE AMERICAN ADVI
PERSONNEL WORKING DIRECTLY WITH PHUNG HOANG COMMITTEES AND D
OTHER AMERICAN ADVISORY PERSONNEL ARE CLOSELY INVOLVED WITH
OF THE GVN SERVICES PARTICIPATING IN THE PROGRAM, SUCH AS TH
MILITARY, NHE POLICE, ETC.

ON 15 OCTOBER 1969, A MEMORANDUM WAS DISTRIBATED TO MEMBR
OF THE PHUNG HOANG ADVISORY STAFF AND FORWARDED FOR INCLUSIO
THE TRAINING OF PHUNG HOANG ADVISORS IN VIETNAM AND AT FORT
HOLABIRD, MARYLAND. IT POINTED OUT THAT THE PHUNG HOANG PRO

AGAINST THE VCI IS AN INHERENT PART OF THE WAR EFFORT IN VIE
NAM. US PERSONNEL ARE UNDER THE SAME LEGAL AND MORAL CONSTR
WITH RESPECT TO OPERATIONS UNDER THIS PROGRAM AS WITH RESPEC
REGULAR MILITARY OPERATIONS AGAINST ENEMY UNITS IN THE FIELD
CASE US PERSONNEL COME IN CONTACT WITH ACTIVITIES WHICH DO N
MEET THE STANDARDS OF THE RULES OF LAND WARFARE, THEY ARE IN
TO REFUSE FURTHER PARTICIPATION, TO MAKE THEIR OBJECTIONS KN
AND TO REPORT THE CIRCUMSTANCES TO THE NEXT HIGHER US AUTHOR
PROCEDURES

THE KEY ELEMENT OF THE PHUNG HOANG PROGRAM IS THE DISTRIC
INTELLIGENCE AND OPERATIONS COORDINATING CENTER (DIOCC). TH
ILLEGIB IS A CENTER ESTABLISHED AT EACH OF THE [redacted]

[redacted]

NATION OF OPERATIONS AND INSN THE VCI. ITS CHAIRMAN IS THE D
CHIEF, AND ITS MEMBERSHIP CONSISTS OF ALL THE SERVICES WHICH
HAVE INFORMATION ON THE VCI OR CONDUCT OPERATIONS AGAINST HI
THUS THE NATIONAL POLICE, THE MILITARY, THE CHIEU HOI SERVIC
REVOLUTIONARY DEVELOPMENT CADRE AND OTHERS PROVIDE TO THIS
CENTER SUCH INFORMATION AS THEY HAVE ON THE VCI. THE CENTER
COLLATES THIS MATERIAL AND DEVELOPS FROM IT LISTS OF VCI
IN THY NEIGHBORHOOD, ORGANIZATIONAL CHARTS AND OPERATIONAL
PLANS AND TARGETS. THERE ARE SIMILAR PHUNG HOANG COMMITTEES
AT PROVINCE, REGION, AND NATIONAL LEVELS, AND SOM VILLAGE
OFFICIALS ARE BEGINNING TO COLLATE INFORMATION ON THE VCI
IN THEIR VILLAGE.

TO REDUCE THE NHREAT OF THE VCI, THE GVN HAS ESTABLISHED
OPERATIONAL GOALS FOR THE PHUNG HOANG AGENCIES IN EACH GEO-
GRAPHIC AREA OF SOUTH VIETNAM. THESE GOALS ARE BASED ON THE
ESTIMATED STRENGTH OF THE VCI, LOCAL SECURITY SITUATIONS AND
THE CAPABILITIES OF THE VARIOUS GVN SERVICES. THESE GOALS
CAN BE MET BY VCI WHO RALLY OR ARE INDUCED TO RALLY, BY

THOSE WHO ARE CAPTURED AND SENTENCED AND BY THOSE WHO ARE
KILLED IN THE COURSE OF SECURITY OPERATIONS.

SSO NOTE: DELIVER DURING DUTY HOURS

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O [redacted]21 3611343
O 271342Z ZYH ZFF-5
FM GEN WHEELER CJCS
INFO DR KISSINGER (WHITE HOUSE)
MR LOGERS (STATE DEPT)
MR HELMS (CIA)
O 240381Z ZYH ZFF-4 ZFF-1
FM GEN ABRAMS COMUSMACV SAIGON VIETNAM
TO ADM MCCAIN CINCPAC HONOLULU
GEN EARLE WHEELER JCS WASHINGTON
LTG FREDERICK WEYAND DE - VN DIR AMEMB PARIS (CPT GRUENDYKE)
ZEM
C O N F I D E N T I A L FINAL SECTION OF THREE MAC 16593 EYE
THE DESIRABILITY OF CAPTURING VCI IS STRESSED FOR THE
INTELLIGENCE AND OTHER VALUES THEY CAN OFFER. HOI CHANH
FREQUENTLY PROVIDE IMPORTANT INTELLIGENCE AND
THEIR INFORMATION SERVICE AS THE BASIS OF MANY
OPERATIONS. IN THE 1970 PACIFICATION AND DEVELOP-
MENT PLAN, THE GOALS MAKE DEEP MADE MORE
[redacted]
GOAL OF THOSE VCI NEUTRALIZED TO CONSIST OF
PREVIOUSLY IDENTIFIED VCI RATHER THAN THOSE WHOSE
STATUS IS ONLY REVEALED DURING INTERROGATION OR
SEARCH AFTER CAPTURE OR DEATH. ALSO, VCI
CAPTURED WILL ONLY BE CREDITED TOWARD THE GOAL
AFTER THEY HAVE ACTUALLY BEEN SENTENCED AND
SPECIFIC GOALS WILL BE STATED FOR HIGHER LEVEL
VCI RATHER THAN PERMITTING GOALS TO BE MET WITH
LOWER LEVEL VCI. THE EFFECT OF THESE CHANGES
IS TO PLACE EMPHASIS ON THE ARREST AND DETENTION
OF HIGHER LEVEL, PREVIOUSLY IDENTIFIED VCI.
DURING 1969 THROUGH NOVEMBER, SOME 7,897 VIC

HAVE BEEN CAPTURED, 4,350 RALLIED, AND 4,658 KILLED,
FOR A TOTAL OF 17,897. THIS IS TWENTY-FOUR PERCENT
OF THE CURRENT ESTIMATE OF THE TOTAL STRENGTH
OF THE VCI. AMONG THOSE NEUTRALIZED, SOME 28
PERCENT WERE VCI OF DISTRICT LEVEL OR HIGHER.
THESE RESULTS STEMMED FROM ALL SORTS OF OPERA-
TIONS, FROM THE SINGLE POLICEMAN ARRESTING A
SUSPECT, TO A MULTI-BATTALION OPERATION DESIGNED
TO SURROUND AND CATCH A DISTRICT COMMITTEE IN

SESSION.
ON 1 OCTOBER 1969, AN IMPORTANT STEP WAS TAKEN
WITH RESPECT TO THE PHUNG HOANG PROGRAM WHEN
IT WAS DECIDED TO INVOLVE THE CITIZENRY IN THE
ATTACK ON THE VCI, UNDER THE SLOGAN OF
[redacted]
THE GVN HAS PUBLICIZED THE PROGRAM, THE ENEMY
AGAINST WHICH IT IS DIRECTED, AND THE ASSISTANCE THE
NORMAL CITIZEN CAN GIVE IT. ASIDE FROM THESE
GENERAL EXPLANATIONS, LOCAL PHUNG HOANG
ACTIVITIES HAVE BEEN EXPLAINED IN MORE SPECIFIC
TERMS, IN THE FORM OF LEAFLETS AND POSTERS OF
THE PHOTOGRAPHS OF THE VCI OF THE NEIGHBORHOOD.
IN A NUMBER OF CASES THIS HAS RESULTED IN
CAPTURE THROUGH INFORMATION PROVIDED BY THE
PUBLIC AND ON SOME OCCASIONS IT HAS RESULTED IN
THE INDIVIDUAL TURNING HIMSELF IN AS A HOI CHANH
BECAUSE OF THE PRESSURE GENERATED AGAINST HIM.
STEPS HAVE BEEN TAKEN TO INSURE JUSTICE IN
THE IMPLEMENTATION OF THE PROGRAM. IN MINISTRY
OF INTERIOR DECREE 2132 OF 28 AUGUST 1969, A
DETAILED PROCEDURE WAS ESTABLISHED BY WHICH

INFORMATION WOULD BE ASSEMBLED AND RECORDED
TO WARRANT THE ARREST OF INDIVIDUAL VCI. THE
1970 PACIFICATION AND DEVELOPMENT PLAN, ANNEX II
ON PROTECTION AGAINST TERRORISM, OUTLINES THE
IMPORTANCE OF TREATING THE POPULATION AND
DETAINEES IN A FAIR, CORRECT AND HUMANE MANNER
AND SETS OUT A VARIETY OF REQUIREMENTS FOR THE
IMPLEMENTATION OF THE PROGRAM. IN AN OFFICIAL
CABLE FROM THE CENTRAL PHUNG HOANG COMMITTEE,
NO 192174/S/U/XX/C DATED 15 SEPTEMBER 1969, ALL
[redacted]
VILLAGE AND HAMLET OFFICIALS WOULD BE INFORMED
OF OPERATIONS AND INDIVIDUALS ARRESTED IN THEIR
AREAS TO ENSURE KNOWLEDGE BY LOCAL OFFICIALS OF
THESE DEVELOPMENTS. PRIME MINISTER'S DIRECTIVE
NO. 1293-TH T/PCL/M DATED 27 NOVEMBER 1968
OUTLINES A SET OF REGULATIONS FOR ALL MINISTRIES
AND SERVICES WITH RESPECT TO CAPTURE AND
DETENTION OF SUSPECTS. THIS REQUIRES THAT SUSPECTS
ARRESTED BE TURNED OVER TO APPROPRIATE MILITARY
OR POLICE CHANNELS AND OUTLINES PROCEDURES FOR
RAPID SCREENING OF THEIR CASES. THE GOVERNMENT
IS ENGAGED IN A PROGRAM OF IMPROVING AND UP-
GRADING ITS DETENTION FACILITIES FOR DETAINEES.
HIGHER RANKING VCI ARE SENT TO MAXIMUM
SECURITY DETENTION FACILITIES IN CON SON AND CERTAIN
OTHER SPECIALIZED NATIONAL CORRECTIONS CENTERS FOR
WOMEN, ETC. WHILE THE GENEVA CONVENTION DOES
NOT REQUIRE IT, THE GVN HAS PERMITTED THE
INTERNATIONAL RED CROSS TO INSPECT THESE FACILITIES
WHERE VCI DETAINEES AND CONVICTED VCI ARE KEPT.

GP-4

SSO NOTE: DELIVER DURING DUTY HOURS

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